



INTEROFFICE MEMO

Ryan Mindell, Executive Director

LaDonna Castañuela, Charitable Bingo Operations Director

To: Robert G. Rivera, Chairman
Cindy Fields, Commissioner
Mark A. Franz, Commissioner
Clark E. Smith, Commissioner
Jamey Steen, Commissioner

From: William "Trace" Smith III, Chairman of the Bingo Advisory Committee

Date: Thursday, February 6, 2025

Re: Item III. Report by the Bingo Advisory Committee (BAC) Chairman; possible discussion and/or action on the BAC's activities, including updates on legislation, bingo rule proposal, and Bingo Service Portal Input Subcommittee.

The following documents are associated with this tab:

1. BAC Meeting Agenda for February 5, 2025, meeting; and
2. BSP Subcommittee *Usability Issues and Recommendations for the Bingo Service Portal (BSP) Report*, submitted to CBOD on January 3, 2025.

Additional information may be provided at the commission meeting.

LIVESTREAM. The Bingo Advisory Committee meeting may be viewed live online. Members of the public may access a livestream video of the meeting via the following **LINK**.

**February 5, 2025
10:00 a.m.
Bingo Advisory Committee (BAC) Meeting
Texas Lottery Commission**

Meeting Agenda

- I. Call to order.
Pledge of Allegiance to the U.S. and Texas flags.

Texas Pledge: “Honor the Texas flag; I pledge allegiance to thee, Texas, one state under God, one and indivisible.”
- II. Roll call.
- III. Meeting minutes from December 4, 2024 meeting:
 - A. Public comment.
 - B. Approval.
- IV. Rule review update:
 - A. Public comment.
 - B. Approval.
- V. Sunset update:
 - A. Public comment.
 - B. Discussion.
- VI. 2025 Legislative update:
 - A. Public comment.
 - B. Discussion.
- VII. Bingo Services Portal Input Subcommittee:
 - A. Subcommittee Report (Dr. Pennie/Victor Kuykendoll).
 - B. Discussion.
 - C. Approval.
- VIII. Old business:
 - A. Public comment.
 - B. Discussion.
- IX. New business:
 - A. Public comment.
 - B. Discussion.
- X. Set date for next meeting.
- XI. Adjournment.

Meeting location:

**1801 Congress Ave.
George H. W. Bush Building
4th Floor, Board Room 4.300
Austin, TX 78701**



Usability Issues and Recommendations for the Bingo Service Portal (BSP)

Prepared for: Bingo Advisory Committee Director – LaDonna Castañuela

Submitted by: BSP Review Sub-Committee – Dr. Tre Pennie, Melodye Green, Victor Kuykendoll, Sharon Ives

Report Due Date: January 10, 2025

Submission Date: January 3, 2025

I. Executive Summary:

This report outlines key usability challenges identified in the Bingo Service Portal (BSP) and presents targeted recommendations to address these issues. Enhancing the portal's functionality and user experience aims to boost efficiency, minimize errors, and support improved compliance. The findings and recommendations are based on feedback collected through public surveys, interviews, and responses from active Bingo operators.

II. Identified Usability Issues:

1. Lack of Document Review Access
 - Description: Users cannot print or review their submissions for the Lottery, temporaries, amendments, or renewals after submission.
 - Impact: Users have no way to confirm submission details, leading to confusion and increased errors during follow-ups.
2. Fragmented Report Forms
 - Description: Reports are divided into multiple forms that must be individually retrieved, increasing the likelihood of missing required forms.
 - Impact: Hinders efficiency and increases the risk of incomplete submissions.
3. Limited Online Payment Options
 - Description: Renewals for commercial lessors cannot be paid online and must be mailed to Austin, incurring delays and costs.
 - Impact: Causes inefficiency, increased costs for users, and potential delays in processing.
4. System Freezes and Loss of Data

- Description: The system frequently freezes, causing users to lose entered information, especially when attempting to return to the home page.

- Impact: Frustrates users and forces them to repeat tasks, wasting time and effort.

5. Redundant Forms

- Description: The Form ID 70 and Schedule RR in the Commercial Lessor's report contain identical information.

- Impact: Creates unnecessary duplication of work for users and administrators.

6. Excessive Search Requirements

- Description: Searching for an organization's report requires detailed information (Unit ID, Tax Number, County, City), making it difficult for users to locate records.

- Impact: Limits accessibility for the general public and creates barriers to retrieving information.

7. Inadequate Navigation

- Description: The back button logs users out of the system, causing data loss and forcing them to start over.

- Impact: Frustrates users and disrupts workflow.

8. Lack of Document/Form Guidance

- Description: The system provides no specific instructions on what forms or documents must be completed by conductors.

- Impact: Increases user confusion and likelihood of incomplete submissions.

9. Inefficient Form Filling Process

- Description: Users must input data into random fields, and the forms are populated only after completing the process.

- Impact: Complicates the form-filling process and increases the risk of errors.

10. Insufficient Bandwidth

- Description: The system experiences significant buffering issues, long loading times, and frequent user logouts.

- Impact: Severely impacts user experience and hinders productivity.

11. Absence of Autosave Functionality

- Description: The system does not save progress, causing users to lose information if the session ends prematurely.

- Impact: Results in wasted time and rework for users.

12. Lack of Video Tutorials

- Description: The system lacks video tutorials or visual aids to guide users through processes.

- Impact: New users face steep learning curves, leading to more mistakes and support inquiries.

13. User-Unfriendly Language and Acronyms

- Description: The system uses technical terms and acronyms unfamiliar to laypersons.
- Impact: Increases confusion and reliance on support for first-time users.

14. Data Privacy and Access for Advisory Committee Review

- Currently, there is no mirror backend system that allows BAC members to review entries without accessing users' private information. This limitation restricts the ability of advisory committee members to effectively monitor and address issues as they arise.

15. Redundant Report Tab

- Description: The report tab in the portal duplicates reports accessible through the CBOD website.
- Impact: Creates added work for agency staff and increases risk of data entry loss.

16. Inadequate Staffing for BSP Maintenance

- Description: BSP development and maintenance rely on one IT staff member with other duties.
- Impact: Limits the ability to address issues and implement improvements effectively.

17. Lack of Automation and Integration

- Description: Reporting requirements and applications are not fully automated or integrated with the agency's primary system (BOSS).
- Impact: Increases reliance on manual processes and limits efficiency.

18. Lack of Multilingual Support

- Description: The portal does not support multiple languages, such as Spanish.
- Impact: Creates barriers for non-English-speaking users.

19. Incomplete list of individuals on the organization's site under Temporary

- Description: When there are several individuals listed, you can't always see individuals at the bottom on the list
- Impact: Creates frustration because the user doesn't have a complete list of the individuals

20. Mobile-view Errors

- Description: When accessing the BSP system on a mobile device and attempting to view the quarterly report, only one out of the three pages are displayed. Additionally, navigating back causes the system to freeze, requiring you to log out and log back in to regain functionality.
- Impact:
 - Reduced Accessibility: Users cannot access the full quarterly report on their mobile devices, limiting their ability to review important information conveniently.

- Frustration and Inefficiency: The need to log out and log back in after the system freezes disrupts the workflow, leading to frustration and wasted time.
- Decreased Productivity: Users spend additional time troubleshooting or using alternative devices, which detracts from their primary tasks.
- Potential Missed Deadlines: Critical information in the missing pages may not be reviewed in time, potentially affecting decision-making or compliance.
- Negative Perception: Repeated issues like this could harm user trust and satisfaction with the BSP system.

III. Recommendations

1. Enable Document Review and Printing
 - Allow users to view, print, and download submitted documents for reference.
2. Consolidate Report Forms
 - Present reports as a single, comprehensive document to minimize omissions.
3. Implement Online Payment for Renewals
 - Enable online payment for renewal fees to streamline the process and reduce mailing costs.
4. Address System Stability
 - Improve the system's stability to prevent freezing and data loss, especially during navigation.
5. Eliminate Redundant Forms
 - Remove Schedule RR and consolidate its data with Form ID 70.
6. Simplify Search Criteria
 - Enable report searches by organization name in addition to other fields. (Exhibit A)
7. Improve Navigation Functionality
 - Ensure the back button allows users to return to the previous page without logging out or losing data.
8. Provide Detailed Guidance on Forms
 - Include specific instructions on required forms and documents for each type of submission.
9. Streamline Form Filling
 - Allow users to fill out forms directly, rather than using random fields that populate forms at the end.
10. Increase Bandwidth and System Capacity
 - Upgrade server capacity to address buffering issues and ensure seamless user sessions.
11. Implement Autosave Functionality
 - Introduce an autosave feature to prevent data loss during sessions.

12. Develop Step-by-Step Tutorials

- Create video tutorials for all key functions, hosted directly on the BSP platform.

13. Simplify Language and Provide Glossaries

- Revise the interface to use plain language and provide a glossary for technical terms and acronyms.

14. Implement a Mirror Backend System

- Provide BAC members with access to review entries while safeguarding users' private information.

15. Remove Redundant Report Tab

- Eliminate the report tab in the portal to avoid duplication and simplify navigation.

16. Explore Contracting Services for BSP Maintenance

- Recommend the agency hire an external vendor or dedicate additional staff to maintain and improve the BSP.

17. Automate and Integrate Systems

- Fully automate reporting requirements and integrate BSP with the agency's primary system (BOSS).

18. Add Multilingual Support

- Ensure the portal is web-based, mobile-friendly, and supports multiple languages, including Spanish.

19. Reduce Reliance on Paper Forms

- Deprioritize paper form submissions to encourage digital use and optimize resource allocation.

20. Ensure Fee Neutrality

- Direct collected fees solely to industry needs, improvements, and BSP maintenance to benefit stakeholders.

21. Problems with Mobile-View

- The Mobile View needs to be adjusted to ensure that portions of the forms are not cut off. (See Exhibit A). Currently, the information in the right-side box is cut in half, making it difficult to view critical details. [For example, when attempting to check the date a temporary was placed, the date is obscured. Pressing other data information headlines further results in the right half of the information being cut off, impacting usability.]

IV. Conclusion

Addressing these usability issues is critical to improving the efficiency, accessibility, and overall satisfaction of BSP users. Implementing these recommendations will ensure a more user-friendly system, reduce errors, and increase compliance.

V. Appendices

- User feedback examples and screenshots (Exhibit A)
- BSP History and current user-design (Exhibit B)
- Planned implementation and recommendations. (Exhibit C)

Exhibit: A

Example: 1

The screenshot displays the Haritable Bingo Service Portal interface. The header includes the 'HARITABLE BINGO' logo and the text 'Bingo Service Portal'. Below the header are three tabs: 'User and Account Information', 'Statewide Public Reports', and 'FAQ's'. The 'Statewide Public Reports' tab is active, showing a list of report options on the left and a modal window for selecting report parameters on the right.

Report Name

- All Units Report
- Average Attendance Statistics
- Conductor (Non-Regular) Quarterly Reports Detail Line Items (CSV and Excel Download)
- Conductor and Unit Quarterly Reports Detail Line Items (CSV and Excel Download)
- Current Active Licensed Distributors
- Current Active Licensed M
- Delinquent Purchasers
- Lessor Quarterly Report
- Mfg/Dist Quarterly Report
- Net Allocations Payments
- Registered Workers

Open Data Portal Repo

- Report Name
- Active Lessors and Grandf
- Conductor Locations

Report parameters for Conductor and Unit Quarterly Reports Detail Line Items (CSV and Excel Download)

Calendar Quarter to Start (YYYYQ) 20243

Calendar Quarter to End (YYYYQ) 20243

Unit Id

Taxpayer Number


County

City

[Download Report as CSV file](#) [Download Report as Excel File](#) [Cancel](#)

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Example: 2

 **Charitable Bingo Operations Division**
Bingo Lessor's Quarterly Report

FORMID 70

Return Type: Original YOU MUST FILE REPORT EVEN IF NO TAX IS DUE. FAILURE TO TIMELY FILE THIS REPORT MAY RESULT IN AN ADMINISTRATIVE PENALTY UP TO \$300

Lessor License Number 490	Lessor Name Win Place Show Bingo Inc	Lessor Taxpayer Number 17523116642	Quarter 20242
Location Name and Address Jackpot Bingo, 1023 Explorer St Ste A/B, Duncanville, TX 75137-3084		Unit Name (If Applicable) Jackpot Unit Trust	

WHO MUST SUBMIT THIS FORM:
Every lessor licensed to lease bingo premises in Texas must file a Bingo Lessor's Quarterly Report. This form may be filed online through the Bingo Service Portal: <http://bsc.txbingo.org>

GENERAL INFORMATION:

- Use black or blue ink only.
- Use whole dollars only.
- Reports must be filed for every quarter even if no rental income was received. Failure to timely report may result in an administrative penalty up to \$300.
- Reports must be filed on or before the twenty-fifth day of the month following each calendar quarter.
- If filing a "zero report" enter "zeros" in all applicable fields.
- Use the cash accounting method to complete this report.
- A separate form must be submitted for each location held by the lessor.
- The total amount of rent received from payees during the period (e) below should match the amount reported on Line 1a.

Submit completed form to:
USPS Delivery: Texas Lottery Commission, Charitable Bingo Operations Division, PO Box 16630, Austin, TX 78761-6630
Courier Delivery: Texas Lottery Commission, Charitable Bingo Operations Division, 1801 N. Congress Ave., Austin, TX 78701
Fax: 1-512-344-5142 Email: bingo.services@lottery.state.tx.us Phone: 1-800-246-4677

RENT SUMMARY

1a. Total Lump sum rent income (Whole Dollars)	79,800
2a. Property Taxes, Utility Expenses and Insurance Premiums Collected from Organizations (Whole Dollars Only)	0
3a. Property Taxes, Utility Expenses and Insurance Premiums Paid by Lessor (Whole Dollars)	0

RENT RECEIPT DETAIL Payee is conductor or conductor/lessor, not unit. List licensed authorized organizations only.

(a) Payee License Number	(b) Payee Taxpayer Number	(c) Payee Name	(d) Number of Bingo Occasions Paid	(e) Rent Received from Payee During Reporting Period
1. 253678	18229179108	Deck The Door	13	7800
2. 222333	14627505416	Diamond Wishes Childrens Charity	39	23400
3. 228894	15217388519	Jewish War Veterans Department Of Texas	39	23400
4. 2945	17525573634	Skyeward Bound Ranch	42	25200



Charitable Bingo Operations Division

BSP - On-Line Entry

Schedule RR - Rent Receipts Details

License 490	Taxpayer Number 17523116642	Filing Period 2024	Quarter 2
Lessor Name and Mailing Address Win Place Show Bingo Inc 2420 W Irving Blvd Ste 125 Irving, TX 75061-4273		Location Name and Address Jackpot Bingo 1023 Explorer St Ste A/B Duncanville, TX 75137-3084	

(a) Payee License Number	(b) Payee Taxpayer Number	(c) Payee Name	(d) Number of Bingo Occasions Paid	(e) Rent Received from Payee During Reporting Period
1. 253678	18229179108	Deck The Door	13	7800
2. 222333	14627505416	Diamond Wishes Childrens Charity	39	23400
3. 228894	15217388519	Jewish War Veterans Department Of Texas	39	23400
4. 2945	17525573634	Skyeward Bound Ranch	42	25200
5. 2636	17519911527	Texas Clinic Hospital For Alcoholism Inc	0	0
Totals			133	79800

Example: 3

Bingo Service Portal

Welcome
Melodye Green

[Home](#) [Logout](#)

[User and Account Information](#) [Organization Information](#) [Unit Information](#)

Organization Information

Organization: Regular Conductor
 License Type: Batch 1 Unit Trust
 Currently In Unit:
 Taxpayer Number: 17519911527 Pin Number: 54813
 Organization Name: Texas Clinic Hospital For Alcoholism Inc
 Business Name: 2146422445 FAX: 2144920904
 Phone:
 Organization Address: 2420 W Irving Blvd Ste 125
 City: Irving TX 75961 County: Dallas
 Organization Website: 16802 Park Hill Dr.
 Contact Name: Green, Melodye Contact Phone Number: BINGOCPE1@SRCGLOBAL.NET
 Contact Email Address:
 Non-profit Organization Type: Medical Ownership Type: Federal Employer ID: 751991152 Texas Vendor ID: 30099008266
 Group Exemption Number:
 3 - Organization Operating Exclusively For Religious, Charitable, Scientific, Testing For Public Safety, Literary Or Educational Purposes, To Foster National Or International Mateur Sports Competition, Or Prevention Of Cruelty To Children Or Animals
 Total Officers From: 3 To: 3 Total Directors From: 3 To: 3

Organizations

Renewal Due In Days	Taxpayer Num	Organization Name
1751991152	1751991152	Texas Clinic Hospital For Alcoholism Inc
175237632	175237632	Variety Wheelchair Arts And Sports Assoc
123731819	123731819	VFW Post 2494 Aux Irving
81	175231166	Win Place Show Bingo Inc

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Temporary License Information

Applications Being Entered and Under Review

Temporary License Counts for last 3 license periods

*Other includes Withdrawn, Denied, Discontinued etc.

Annual License or Calendar Year	Available	Total Issued	Used / Assigned	Returned	Played without License	*Other
7/31/2025	48	48	48	0	0	0
7/31/2024	0	48	48	0	0	0
7/31/2023	0	24	24	0	0	0

Temporaries for selected license period 7/31/2025

Note: Printing of a Temporary License will print the Date of Temporary a

License Number	Playing Location
359566	
359613	
359568	
359569	
359570	
359571	
359572	
359573	
359574	
359575	
359576	
359577	
359578	
359579	
359580	
359581	
359582	
359583	
359584	
359585	
359586	
359587	
359588	
359589	
359590	

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Exhibit B

Bingo Service Portal (BSP)

History

Current BSP was released in May/June 2015 and was a replacement for an older BSP-like system that was not frequently used. IT added the ability for Conductors and Lessors to file selected forms on-line based on what the Bingo Director decided was the most common. Quarterly Reports, Temporary Licenses, License applications and amendments were also made and added to the current BSP system. The goal at the time was to move to the current technology (JDeveloper) that the Lottery was using at the time. According to developers who worked on the conversion, the older BSP was antiquated, difficult to work with, and may have contributed to the lack of usage of the application.

List of Forms on BSP:

Form ID #	Form Name
011	Conductor License Amendment
019	Application for Temporary Bingo Occasions for Non-Licensed Organization
020	Original Application for Temporary Bingo Occasions for Non-Licensed Organization
050	Conductor Renewal
018	FORMID 18 Notification of Dates & Times for Approved Temporary-On-Demand
Bingo Occasions	
068	Bingo Quarterly Report
129	Charitable Distributions Details for Conductor and Unit Member
070	Bingo Lessor's Quarterly Report
100	Rent Receipts Detail
109	Bingo Manufacturer/Distributor Quarterly Report
069	Bingo Quarterly Report for Unit
130	Charitable Distributions Details for Accounting Unit
046	Application for Registry of Bingo Workers
047	Renewal for Bingo Worker Registry
048	Notice to Change to Worker Registry

List of Forms Requiring Paper Filing

Form ID #	Form Name
001	Application for an Original License to Conduct Bingo
002	Add Individuals to a License to Conduct Bingo
003	Assignment of Security for a License to Conduct Bingo
004	Surety Bond for a License to Conduct Bingo
005	Authorization of Representation for Bingo Licenses
007	Eligible Organization License Application to Conduct Charitable Bingo
008	Notice to Remove Individual or Individual Positions
012	Abandonment or Lease Termination
013	Abandoned Bingo Premises Certification
014	Transfer of Funds to Bingo Account
021	Application for Commercial License to Lease Bingo Premises
022	Application to Transfer Ownership of a Commercial License to Lease Bingo Premises
023	Add Individuals to Commercial Lessor Licensee
024	Disclosure of Financial Interest for Commercial Lessor License

025	Purchaser's Statement of Conduct of Exempt Bingo Game
026	Lease Termination Notice
027	Change of Commercial Lessor at Existing Location
030	Commercial Lessor Source of Funds
033	Commercial Lessor Certification of Conductor Offer to Lease
034	Manufacturer/Distributor Delinquent Purchaser's Liability/Liability Paid Report
035	Application for License to Manufacture Bingo Supplies, Devices and Equipment
036	Manufacture or Distributor Licensing History
037	Surety Bond for Manufacturer
038	Manufacturer or Distributor Organizational Structure
039	Manufacturer or Distributor Notice of Agreement to Distribute
040	Individual Statement of Manufacturer or Distributor Certification
041	Application for a License to Distribute Bingo Supplies, Devices and Equipment
044	Application for a Temporary License to Conduct Charitable Bingo - Abandonment or Lease Termination Conditions
049	Personalized Identification Card Request
051	Application to Renew a License to Lease Bingo Premises
052	Application to Renew Manufacturer Bingo Supplies, Devices and Equipment
053	Application to Renew a License to Distribute
055	Notification of Equipment Transfer for Initial Unit Joining
056	Request to Sell Bingo Cards/Paper
057	Request to Sell a Used Bingo Flash Board or Blower
058	Request for Administrative Hold
060	Change/Update Organization Notification Information
061	Notice of Surrender of Bingo License
062	Add Designated Member to Conductor License
063	Lessor License Amendment
064	Accounting Unit Notifications
065	Notice of Change to Accounting Unit
067	Authorization of Representation for Accounting Unit
072	Occasion Cash Report
073	Occasion Schedule Prizes
074	Daily Floor Sales by Usher
075	Daily Floor Sales by Usher (3 or Less)
076	Sales Journal
077	Cash Disbursements Journal
078	Lessor Receipts Journal
079	Perpetual Inventory -Disposable Bingo Card Sales
080	Surrendered Bingo Property (Disposable Bingo Card Single Sheets)
081	Surrendered Bingo Property (Disposable Bingo Card -UPS Pads)
082	Surrendered Bingo Property (Pull -Tab Bingo Cards)
083	Surrendered Bingo Property (Equipment)
084	Pull-Tab Perpetual Inventory and Purchase Log
085	Gift Certificate Log
086	Bingo Equipment Inspection Report (Pre-Occasion)
087	Bingo Occasion – Operator on Duty Log
090	Accounting Unit Member Listing for Bond/Security
098	Request for Informal Dispute Resolution Form
099	Notice of Promotional Bingo Game
110	Verification by Parent for Charitable Organization Conductor
119	Conductor Request for Waiver

120	Accounting Unit or Trust Request for Waiver
122	Assignment of Security for Unit Manager
123	Surety Bond for Unit Manager
124	Employees for Unit Manager
125	Unit Manager Bond Calculation
136	Request to Increase Operating Capital Limit
138	Military Service Members, Military Veterans or Military Spouses
151	Unit Accounting Agreement
152	Unit Trust Agreement
153	Card-Minding Systems
156	Prize Fee Summary for Multiple Playing Locations

Exhibit C

Planned Changes/Enhancements

- BSP is scheduled to start next year and will include:
 - .NET conversion (software technology update)
 - Will change the GUI/user interface and enhancements will be completed in .NET
 - Other changes/enhancements found during building process to be added
 - Addition of all paper forms and other necessary forms to BSP
 - Additional reports, changes, and enhancements post-launch during regular maintenance
 - Developer productivity will be greatly improved with conversion, providing faster changes and enhancements